

# ALL INDIA FEDERATION OF DIVISIONAL ACCOUNTS OFFICERS AND DIVISIONAL ACCOUNTANTS ASSOCIATIONS

(Recognised by : C&AG, of India vide letter no.403-Staff(JCM)/63-2018, Dated 27.08.2019)

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## **Minutes of the National Executive Council Meeting of All India Divisional Accounts Officers' and Divisional Accountants' Associations held on 29.07.2023**

National Executive Council meeting of AIF of DAOs' & DAs' Association was held on **29.07.2023 (10.30AM)** at **Hotel The Grand Shobha, New Delhi - 110037** for discussion on following agenda:

- a) **Stalled Promotion in the Cadre**
- b) **Discussion regarding Cadre review**
- c) **Upgradation of Initial Pay**
- d) **Entitlements of Medical Benefits to the Cadre**
- e) **Financial position of AIF**
- f) **Any other point with the permission of chair.**

Total of the **15 States** participated in the National Executive Council Meeting. Representatives from North Eastern state of Manipur, attended the meeting as special invitee.

**Mr. Bikash Chandra Chanda, Joint Secretary General, AIF** was given the responsibility to conduct the meeting.

He invited **Mr. Madan Singh [President, AIF], Mr. Ajit Kumar [Sr. Vice President, AIF], Mr. Rakesh Purohit [Additional Secretary General, AIF], Mr. Lok Narayan Ram [Vice President, AIF], Mr. C.D.Bhutani [Vice President, AIF] & Mr. Nirmal Kumar Pradhan [Secretary General, AIF]** on the Dias.

A committee constituting two members namely **Mr. Kaushik Ray [Sr. DAO, West Bengal] & Mr. Sanjeev Kumar [DAO-II, Maharashtra]** was formed to record the **motion of the house**.

The meeting was inaugurated with the **Deep Prajwalan** by the dignitaries present on the dais.

**Mr. Bikash Chandra Chanda [Joint Secretary General, AIF]** placed the MoM of NSC dated **26.10.2022** held in GOA to the house for approval. The house approved the MoM with voice votes.

Then Secretary General **Mr. Nirmal Pradhan** was requested to report on up-to-date developments and activities of AIF since last NSC meeting.

**Secretary General:** Started his speech by thanking the delegates for their presence. He discussed the following points:

- 1) **Stalled Promotion in the Cadre:** Every endeavor is made to solve the promotion issue. AIF is in constant touch for creation of supernumerary post, so that there would be no demotion.
- 2) **Cadre Review:** Proposal for cadre review was submitted to C&AG in the month of October 2022, but it was kept on state of hibernation. After constant pursuance by AIF, the case is put up and now with ADAI Madam for comments.
- 3) **Initial Pay:** C&AG administration has given positive nod for upgradation in initial Pay. The proposal will be directly sent to Finance Ministry instead of Anomaly Committee.
- 4) **Local Body Audit:** The case submitted by AIF is in hibernation. It will be pursued for final result.
- 5) **Entitlements of Medical Benefits to the Cadre:** As already informed that the proposal has been denied by Government stating the reason of non-drawl of salary from consolidated fund of India. **IAS & IPS Cadre does**

not get CGHS facility due to the same fact. C&AG has asked all the field offices what scheme is prevalent in the respective state. He advocated for the CS (MA) rule for every state. West Bengal has some problem with CS (MA) rule and preferred to go with West Bengal Medical Facility. The same has been submitted to C&AG by West Bengal Unit.

- 6) **Unilateral Transfer:** Until there is an amendment in the govt. order 1997, it is very difficult for the implementation.
- 7) **Transfer Policy:** C&AG has asked the suggestions for the change in transfer policy. Consolidated suggestions have been submitted to C&AG. The change in incumbency period of 10 years to 9 years has also been incorporated in the proposal.
- 8) **Professional Exam:** Professional examination for the DA and DAO-II as proposed by West Bengal Unit has been submitted to C&AG.
- 9) We are trying to get full Body Medical Checkup reimbursement for Sr.DAO. This is in final stage.
- 10) West Bengal Unit has upgraded Uniform Subscription to Rs 1200/- year from Rs. 600/- year. In line with all the states are expected to increase Uniform Subscription in order to strengthen financial position of AIF.
- 11) AIF election is due in October-2023. Delegates are requested to discuss the matter of probable date as per their own state issues and communicate to AIF.

After the above discussion SG requested all the members to maintain **TWO MINUTE** silence in the memory of the departed soul of **Late Shri. V.S.Gill** Joint Secretary General, Organization Body AIF, & **Late Shri.Gaurav Gurjar** of Gujarat Cadre.

**Financial Position of AIF:** Mr. Jitendra Kumar [Liaison Officer, AIF] to presented the financial position of AIF as on 29.07.2023.

House approved the accounts presented by Mr. Jitendra Kumar. He requested the remaining state units to deposit the funds at the earliest.

Now, the delegates from State units were requested to present their speeches to the house on the points mentioned in the agenda and other matters of importance with the permission of chairs.

### 1) **Rajendra Kumar [ GS, Bihar ]:**

- a) **Stalled Promotion in the Cadre:** Promotions are stalled since last 4 years. This is a very long period. SG AIF promised in last NEC meeting 19.06.2022 that promotion exercise will start in July 2022. But all know the status of promotion as on date. Now President AIF is saying that promotion exercise will start in Sep. 2023 for small states. But Bihar state unit is of the opinion that promotion should start simultaneously in all states to avoid court cases. Deadlock in promotion should break at any cost. There should not be any stagnation in the promotion
- b) Cadre review should be done in keeping view of the Stagnation.
- c) Bihar state unit is with AIF on all other matters.

### 2) **Pradip Kr.Senapati [ GS, West Bengal ]:**

- a) **Stalled promotion in the Cadre:** Implementation of retrospective effect of seniority may be restricted from date of latest Notification no. 591-Staff (Appt. I)/107-2016 dt. 17.04.2017 of the Asst. CAG (N) on limitation ground as per verdict of UP CAT. AIF may generate consensus among state units for early resolve of the legal matter.
- b) **Discussion on Cadre Review:** The 7th CPC memorandum submitted by the AIF to the CAG of India should be considered as the benchmark for formation of Terms of Reference for Cadre Restructuring. The representation has already been submitted to the HQ for Cadre Restructuring. AIF is requested to approach the HQ for issuance of Terms of Reference (TOR) in this respect as early as possible.
- c) **Up gradation of Initial Pay:** The representation has already been submitted to the HQ vide no. No. 17/ F-1[C]/ Initial Pay dated 11.05.2022. No further progress has been noticed. AIF is requested to monitor the progress on the issue. AIF may have a close vigilance over the implementation of verdict of the CAT in respect of enhancement of pay scales of Sr. Acct./ Sr. Auditor.

- d) **Entitlement of Medical Benefits to Cadre:** It requires issuance of a Circular from HQ regarding entitlement of Medical Benefits to the Divisional Accountant Cadre stating explicitly “Medical benefits are offered under the benefits available under CS (MA) Rules or State Govt. Rules whichever is prevalent in the State may be extended to the Divisional Accountants Cadre of the State” as envisaged through clarification No. 234-Staff (JCM)/2-2023 dated 24.05.2023.
- e) **Financial position of AIF:** Assured full support to AIF as always for fund.
- f) **Implementation of Uniform subscription of Rs.1,200/- P.A.:** The annual subscription for membership has been amended to Rs. 1,200/- (Rupees one thousand and two hundred only) per annum for each member of the Cadre in West Bengal.
- g) **Present Status of amendment of Transfer Policy of DA Cadre:** Present status of proposed amendment of the Transfer Policy of our cadre as intimated by the Asst. Comptroller & Auditor General (N), vide No.208 - Staff (Appt.)/ 110 -2023 dated 09.03.2023 may please be pursued especially for “Last Term Posting” unconditionally irrespective of proposed incumbency period of 9 years instead of 10 years.
- h) **Unilateral Transfer:** The representation on Unilateral Transfer of composite cadre of Divisional Accountants has been submitted to the CAG of India by the AIF vide No. 65-F1[C]/CAG dated 16.05.2023. Emphasis has been given for consideration for of CGLE-2008, 2009 & 2010 as there was no scope to exercise option at that time.
- i) Requested the AIF to open a **Web Based Portal** for receiving application for Mutual Transfer from intending cadre members across the states having no opportunity of pairing due to communication gap. Compiled report would be submitted to the HQ for their consideration.
- j) **Role of DA Cadre in PFMS/CFMS:** Departments of State Govts. are implementing CSS through PFMS Portal. Unlike IFMS/ ITMS/ CFMS or other e-governance modules operating presently in different States. PFMS portal does not have any “pre-check/Internal check Role of DA/DAO” which is creating hindrances in exercising codified duties of pre-checking of transactions as mandated by the CPWA Code.
- k) Advocated the Extension of Departmental/ Prof. Exams for D.A & D.A.O-II tier of Composite cadre of Divisional Accountants.
- l) He suggested AIF to arrange Agenda Meetings with the HQ on regular intervals on all pending issues.
- m) Liasoning with confederation, Audit & Accounts Federation may be boosted for strengthening our demands. At State level we keep close contact with the leadership for participating and supporting organizational programmes and calls.
- n) Advocated the Extension of Deputation to Ministries or other State Govt. Departments to the Composite cadre of Divisional Accountants in accordance to Pay Level/Grade Pay.
- o) Reiterated that state unit is always ready to extend co-operation in all matters as & when sought for to AIF.

### 3) **Nirmal Pradhan [ On behalf of Chhattisgarh Unit ]:**

- a) State is also suffering from the stalled promotion.
- b) All other issues are already covered in the speech.

### 4) **Baldev Ram [ GS, Uttarakhand ]:**

- a) Thanked AIF as CS (MA) Rule achieved in the state.
- b) **Stalled Promotion in the Cadre:** Promotion stagnation is to be solved by AIF at the earliest. Retrospective change in seniority is not possible. A particular Year i.e. cut off year should be considered for implementation of SSC seniority.
- c) **Transfer Policy:** Advocated for Uniform Transfer policy. Posting should be strictly done as per **gradation list**. Stations must be identified in a particular District.

### 5) **R.N. Raghuvanshi [ President, Gujarat ]:**

- a) **Stalled Promotion in the Cadre:** We need to be positive in this regard. Pragmatic steps should be taken by AIF.

- b) **Transfer Policy:** Consultation with Gujarat unit was not done for finalization of proposal for transfer policy and demanded incumbency period of 10 years is of no use. It should be logically 09 years.
  - c) **Entitlements of Medical Benefits to the Cadre:** Medical rules should be uniform in all states. It should be easily available with rules not so complicated.
  - d) Questioned about separate Whatsapp group for GS & President.
- 6) **Rajnish Rana [ President, Uttar Pradesh ]:**
- a) **Stalled Promotion in the Cadre:** Advocated for the early solution of the promotion issue.
  - b) Demanded for professional exam for DA & DAO-II.
  - c) Demanded full body checkup for DA Cadre.
  - d) Pay anomaly issue should be resolved.
- 7) **Hitendra Koushik [GS, Haryana ]:**
- a) **Stalled Promotion in the Cadre:** First & foremost priority should be halted promotion from DAO Grade-I to Sr.DAO as it is creating cascading effect on promotions.
  - b) **Upgradation of Initial Pay:** Initial Pay should be upgraded up to 4800 G.P.
  - c) He advocated the creation of Dual Role in PFMS/CFMS.
  - d) Advocated the need of Uniform Medical Facility.
- 8) **Paritosh Kumar [Delegate from Manipur]:**
- a) No role of DAO in online financial transactions done in the division. RTI reply from Chief Engineer states that only Cheques having an amount higher than specified value is to be signed by DAO but no order states that DAO passing is mandatory in online Payments like PFMS or e-Kuber. Requested AIF & other state delegates to help in this regard.
  - b) Approval of State Association is pending with O/o The AG, Imphal.
- 9) **Arunachal Pradesh Written Message:**
- a) **NPS Contribution:** As per Govt. order NPS employer contribution is enhanced to 14% w.e.f. 01.04.2019 but DA's are not given arrear till now. State govt. is giving 14% NPS employer contribution w.e.f June 2022.
  - b) **Medical Reimbursement:** Medical facilities is also not Provided to DA Cadre. Medical claims are also a tough task in the state, they do not release funds for medical reimbursement.
  - c) **State govt. don't know about DA cadre,** they treat DA cadre like state govt. employees & PAG office is also not interested in addressing DA cadre grievances.
- 10) **Tripura Written Message [Acting President, Amarjeet Mandal]**
- a) **Cadre Review** must be done to avoid stagnation in the post of Sr. DAO.
  - b) **Upgradation of Initial Pay:** Initial pay of DA should be upgraded as per of JAO in CPWD.
  - c) As our cadre in Tripura is very small, our pay and allowances may be disbursed from AG office by recouping the budget from State Budget. It may solve the issue raised in above.
  - d) **Induction in IAAS:** Our cadre should also be get inducted in IAAS by introducing special exams for our cadre. By attracting this, people in our cadre may continue despite of having many problems in different states especially in North East.
  - e) Since we are posted in a remote state, we may be given at least 1 chance of transfer in main land state after completing a certain period of service (10 yrs, 15 yrs, 20 yrs.) by which our cadre may fill to some extent.
  - f) Our Grade Examination should be upgraded like SAS Works etc. and get main cadre status of AG office as well as IAAD.
  - g) A special recruitment drive for North Eastern States may be conducted so that cadre may fill by local people.
- 11) **K. Suresh [ Asst. General Secretary, AIF ] Tamil Nadu:**
- a) Even after scrapping of postings of State Officials in Tamil Nadu, still problem prevails due to lack of clear cut guidelines from C&AG for Transfer and Postings.
  - b) Advocated the need of Unilateral Transfers.
  - c) Advocated the need of Medical facility.
  - d) He assured to extend full support of State Unit in all Cadre matters.

## 12) Santosh Kumar Jha [ President, Maharashtra ]:

- a) Problem of Halted promotion from DAO Gr. I to Sr. DAO must be solved at the earliest.
- b) He advocated the attachment with the Audit Mainstream & separate identity parallel to the AAO Cadre. This will open the promotional aspect also.  
He further added that Maharashtra State is of the opinion to merge with the audit and this is the best opportunity in history as AIF is struggling since beginning. It will solve the entity problem of whole cadre and unforeseen possibility of merging with the state government.
- c) CGHS facility though denied but attachment with the audit mainstream cadre shall open the door of it.
- d) He advocated the incumbency period of 09 years instead of 10 years and many more points need to be included to minimize the scope of administrative convenience.
- e) **Local Sector Issue.** In Maharashtra Name of the division has been changed to Soil & Water Conservation Division & post of DA into AO (Accounts Officer). It is written in MPWA that compilation of the account must be done by Divisional Accountant which is changed without the consent of Honorable C&AG. AIF is requested to take the matter up with C&AG & urge him to take a meeting with state authorities.
- f) Demanded **Additional Charge allowance** as the expenditure shall be borne by state government and vacancy lies on permanent basis in the division.
- g) Advocated the posting of DAO's in newly created Corporation in PWD in line with Corporations created in Water Resource department in past.
- h) Advocated the need of Online APAR & Service Book.
- i) Advocated the **Web Portal Based Transfer Posting** by C&AG to minimize the scope of representations. He also insisted that there should be option of Division instead of Station.
- j) Posting Option on Superannuation must be considered in Annual General Transfers.
- k) Retiring DAO's must be felicitated along with certificate by respective state AG.
- l) He advocated for the development of **PAN INDIA** Website for DAOs which will ease the communication among cadre members in terms of mutual transfer. All DAOs of different states will be aware with the working procedure of other states.
- m) Any order issued in respect of DA Cadre should be applicable to every state without waiting for the demand from individual state.
- n) GRs/OMs applicable to other cadre of IA&AD should be applicable to DA Cadre also by default without waiting for the demand from federation
- o) Suggested to take good things about cadre from all the states and implement PAN INDIA basis.
- p) Supported the increase of Uniform Subscription fee to Rs. 1200/-p.a.
- q) Assured full support of Maharashtra Unit to AIF in all matters.

## 13) Pawan Khemchandani [GS, Rajasthan]:

- a) Promotion issue should be resolved at the earliest. In Rajasthan promotion issue could be solved by creating 14 -15 supernumerary posts.
- b) There are total 528 divisions in the state. But our posting is only in 347 Divisions. So we demand AIF for PAN INDIA guideline that if any division is created, it should be given division code by AG if there is post of DA is included.
- c) He assured that pending contribution will be deposited at the earliest.

## 14) Pramod Ohdar [ GS, Jharkhand ]:

- a) DAO role of Checker in Financial Payments has been achieved.
- b) There should be a minimum entry pay of 4800 G.P. for DA Cadre.
- c) Pay anomaly should be solved at the earliest.
- d) Requested AIF to interfere as AAOs are working on deputation in divisions as DAOs.

## 15) H.K.Meena [ GS, Madhya Pradesh ]:

- a) Problem of stalled promotion in cadre must be solved at any cost. There is huge number of vacancies so there will be no problem of gradation through SSC or DAGE.
- b) He advocated dual role in PFMS.

- c) Incumbency period of 10 years is of no use. It should be logically 9 years.
- d) He encouraged & recited a poem to AIF “लहरोसेदरकारनीकापारनहीहोती, कोशिशकरनेवालोंकीकभीहारनहीहोती”
- e) He assured that pending contribution will be deposited at the earliest.

**16) Ashutosh Kumar Gupta [ GS, Punjab ]:**

- a) Promotion is the burning issue at the moment. This issue should be solved on the priority basis.
- b) Unilateral Transfer Policy must be applied in DA Cadre as there was no option to exercise state choice before Year 2010.
- c) There should be uniform medical facility.
- d) Dual role in PFMS/IFMS must be addressed. Duties of DA cadre must be redefined in coming platforms like PFMS/IFMS. So that bypassing of DAO should be stopped.
- e) Uniform Subscription fee should be upgraded to Rs. 1200/- p.a.
- f) Incumbency period of 10 Years should be reduced to 9 years.
- g) Initial Pay case should be pursued vigorously.

**17) Sunil Tiwari [ GS, Orissa ]:**

- a) Promotion is halted since 17.04.2020. This issue could be solved only if court order is implemented prospectively i.e. from the date of Order. Otherwise deadlock will not break.
- b) Bunching facility should be implemented in order to remove parity.
- c) Demanded Decentralized guidelines for T&P.
- d) Regarding Transfer Policy-2015, he pointed that these guidelines give much discretion to the Authorities in the name of Administrative Convenience. HQ should be more transparent regarding T&P guidelines. It should only issue broader guidelines to the State AGs. State AGs should issue specific guidelines based on their state conditions. Such guidelines must come with option form each year.

**18) Sanjeet Sinha [ GS, Himachal Pradesh ]:**

- a) Advocated the need of Unilateral transfer because initially there was no facility to exercise option of State.
- b) Must keep an eye on Cadre review so as to get best for the DA Cadre. Nomenclature should be DAO Cadre instead of DA Cadre.
- c) There is Pay anomaly among Senior & Junior on previous promotions which need to be solved. AG Himachal Pradesh has several times taken up the matter with CAG yet the matter is pending. AIF should intervene in this case.
- d) NPS: AIF should form an internal Committee which should keep an eye on day-to-day developments on NPS
- e) Medical Facility: As CHGS has been denied we should seek for best uniform Medical facility.
- f) As AAOs who are having charge of Sr. AO are getting Allowance, We should also be given some allowance for handling Additional Divisions.

After completion of the speeches of all the state units present in the meeting, **AIF President Dr. Madan Singh** put his views on the Agenda as below:


- a) **Stalled Promotion in the Cadre:** State should give concrete proposal regarding adoption of seniority from DAGE or SSC. Till then AIF can't do anything.
- b) **Transfer Policy:** Suggestions from all the state units were invited regarding **T&P Policy**. Taking consideration of the proposals from the States, consolidated proposals have been submitted to Headquarters. A basic guideline should be issued by C&AG. State AG should determine the detailed guideline depending upon the Geography & Demography of the state.
- c) **Upgradation of Initial Pay:** Proposal will be forwarded to Finance Ministry instead of Anomaly Committee. This is positive sign in case of Initial Pay Upgradation.
- d) **Entitlements of Medical Benefits to the Cadre:** CGHS has been denied by Government.
- e) **Uniform Subscription:** Rs. 1200/- p.a. as most of the state is of the opinion will be finalized.

- f) **Manipur DAO's Problem:** State units are advised to convey the matter with SG (AIF) in detail for onwards submission of the problem with headquarters. He also praised the solution suggested by Mr. Sanjeev Saini, DAO-I, Maharashtra state of sending a delegation of AIF to Northern States for solution.
- g) **Stepping Up:** No concrete advancement from Headquarters regarding this issue.
- h) **PAN INDIA Website for DAO cadre is to be made. All the expenses will be borne by AIF.**
- i) Also insisted the members to utilize their link with CAG officials for the welfare of Cadre.

**AIF, Secretary General Mr. Nirmal Pradhan** views on the following issues:

- 1) **Stalled Promotion in the Cadre:** Administration has assured to break the deadlock in promotion within 2 months.
- 2) He also assured that Cadre will not be transferred to State Governments in near future.
- 3) **Status of the Court Cases:** There is delay in outcome of results of various court cases. AIF is trying its best to get the favorable result for court case regarding revision in RR [change in period of service from 3 years to 5 years for promotion to DAO – II] & fixation of Pay for DAO – II at the time of fixation of Pay according to 6<sup>th</sup> Pay Commission.
- 4) **Bunching:** There is a court case going on in Jabalpur regarding this issue. Hoping for favorable outcome.
- 5) Replying to the Question raised by Shri. Raghuvanshi [ President, Gujarat ], it was clarified that consolidated Transfer Policy proposal was sent to C&AG Office, after due consultation with State Units. The Whatsapp group for General Secretary is formed for conducting online meeting.
- 6) All the matter of mutual consent will be taken up with administration.
- 7) It was assured that, all steps required are being taken for betterment of the Cadre and requested all the delegates to give their precious advice for the same.
- 8) Requested all to finalize venue for next National Standing Council Meeting.
- 9) Thanked all the delegates of 16 States for their presence in the meeting and supporting AIF.

The meeting was concluded with vote of thanks by **Shri. Madan Singh, President AIF.**

  
[Nirmal Kumar Pradhan]  
Secretary General

**Copy forwarded to:**

1. **All Office Bearers of AIF.**
2. **All State Presidents/General Secretaries.**